# Free Government Healthcare? Tuskegee Syphilis Experiment

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The Tuskegee syphilis experiment (/tʌsˈkiːgiː/)[1] was an infamous <u>clinical study</u> conducted between 1932 and 1972 by the <u>U.S. Public Health Service</u> to study the natural progression of untreated <u>syphilis</u> in rural African American men who thought they were receiving free health care from the U.S. government.[1]

The Public Health Service started working with the <u>Tuskegee Institute</u> in 1932. Investigators enrolled in the study a total of 600 impoverished <u>sharecroppers</u> from <u>Macon County</u>, <u>Alabama</u>. 399 of those men had previously contracted syphilis before the study began, and 201[2] did not have the disease. The men were given free medical care, meals, and free burial insurance, for participating in the study. They were never told they had syphilis, nor were they ever treated for it. According to the <u>Centers for Disease Control</u>, the men were told they were being treated for "bad blood", a local term for various illnesses that include syphilis, anemia, and fatigue.

The 40-year study was controversial for reasons related to <u>ethical standards</u>, primarily because researchers knowingly failed to treat patients appropriately after the 1940s validation of <u>penicillin</u> as an effective cure for the disease they were studying. Revelation of study failures by a <u>whistleblower</u> led to major changes in U.S. law and regulation on the protection of participants in clinical studies. Now studies require <u>informed consent</u> (though foreign consent procedures can be substituted which offer similar protections; such substitutions must be submitted to the <u>Federal Register</u> unless statute or Executive Order require otherwise),[3] communication of <u>diagnosis</u>, and accurate reporting of test results.[4]

By 1947, penicillin had become the standard treatment for syphilis. Choices available to the doctors involved in the study might have included treating all syphilitic subjects and closing the study, or splitting off a control group for testing with penicillin. Instead, the Tuskegee scientists continued the study without treating any participants and withholding penicillin and information about it from the patients. In addition, scientists prevented participants from accessing syphilis treatment programs available to others in the area. [5] The study continued, under numerous US Public Health Service supervisors, until 1972, when a leak to the press eventually resulted in its termination on November 16. [6] The victims of the study included numerous men who died of syphilis, wives who contracted the disease, and children born with congenital syphilis. [7] Physicians in this time were fixated on African American sexuality, and the willingness of African Americans to have sexual relations with those who were infected led them to believe that the responsibility for the acquisition of the disease was solely upon the individual. This need to place blame blinded the physicians to find ways to help the innocent infants born with the disease through no fault of their own. [8]

The Tuskegee Syphilis Study, cited as "arguably the most infamous biomedical research study in U.S. history",[9] led to the 1979 Belmont Report and the establishment of the Office for Human Research Protections (OHRP).[10] It also led to federal laws and regulations requiring Institutional Review Boards for the protection of human subjects in studies involving human subjects. The Office for Human Research Protections (OHRP) manages this responsibility within the US Department of Health and Human Services (HHS).[11]

#### History

#### Study clinicians

- " For the most part, doctors and civil servants simply did their jobs. Some merely followed orders, others worked for the glory of science.
  - John Heller, Director of the Public Health Service's Division of Venereal Diseases[12]



Taliaferro Clark



Oliver Wenger

The <u>venereal disease</u> section of the <u>U.S. Public Health Service</u> (PHS) formed a <u>study group</u> in 1932 at its national headquarters. Taliaferro Clark was credited with its origin. His initial goal was to follow untreated syphilis in a group of black men for 6 to 9 months, and then follow up with a treatment phase. [<u>citation needed</u>] When he understood the intention of other study members to use deceptive practices, Clark disagreed with the plan to conduct an extended study.[<u>clarification needed</u>] He retired the year after the study began.

Representing the PHS, Clark had solicited the participation of the <u>Tuskegee Institute</u> (a well-known <u>historically black college</u> in Alabama, now known as Tuskegee University) and also the inclusion of the Arkansas regional PHS office. Eugene Dibble, an African American doctor, was head of the John Andrew Hospital at the Tuskegee Institute. Oliver C. Wenger, a Caucasian, was director of the regional PHS Venereal Disease Clinic in <u>Hot Springs, Arkansas</u>. He and his staff took a lead in developing study procedures.

Wenger and his staff played a critical role in developing early study protocols. Wenger continued to advise and assist the Tuskegee Study when it turned into a long-term, no-treatment observational study. [13]

Raymond A. Vonderlehr was appointed on-site director of the research program and developed the policies that shaped the long-term follow-up section of the project. For example, he decided to gain the "consent" of the subjects for spinal taps (to look for signs of neurosyphilis) by depicting the diagnostic test as a "special free treatment". Vonderlehr retired as head of the venereal disease section in 1943, shortly after penicillin had first been shown to be a cure for syphilis.

Several <u>African American</u> health workers and educators associated with <u>Tuskegee Institute</u> helped the PHS to carry out its experimentation and played a critical role in its progression, though the extent to which they were aware of methodology of the study is not clear in all cases. <u>Robert Russa Moton</u>, the head of Tuskegee Institute at the time, and <u>Eugene Dibble</u>, of the Tuskegee Medical Hospital, both lent their endorsement and institutional resources to the government study. Registered Nurse <u>Eunice Rivers</u>, an African-American trained at Tuskegee Institute who worked at its affiliated John Andrew Hospital, was recruited at the start of the study.

Vonderlehr was a strong advocate for Nurse Rivers' participation, as she was the direct link to the community. During the <u>Great Depression</u> of the 1930s, the Tuskegee Study began by offering lower class African Americans, who often could not afford health care, the chance to join "Miss Rivers' Lodge". Patients were to receive free physical examinations at <u>Tuskegee University</u>, free rides to and from the clinic, hot meals on examination days, and free treatment for minor ailments.

Based on the available health care resources, Nurse Rivers believed that the benefits of the study to the men outweighed the risks.

As the study became long term, Nurse Rivers became the chief person with continuity. Unlike the changing state of national, regional and on-site PHS administrators, doctors, and researchers, Rivers stayed at Tuskegee University. She was the only study staff person to work with participants for the full 40 years. By the 1950s, Nurse Rivers had become pivotal to the study—her personal knowledge of the subjects enabled maintenance of long-term follow up.

Historians found evidence that most of the African American staff that assisted the Tuskegee Experiments were under the belief that they were part of a medical experiment that gave them the opportunity to act in the best interests of poor Black residents of Tuskegee.

By the late 1940s, doctors, hospitals and public health centers throughout the country routinely treated diagnosed syphilis with penicillin. In the period following World War II, the revelation of the <u>Holocaust</u> and related <u>Nazi medical abuses</u> brought about changes in international law. Western allies formulated the <u>Nuremberg Code</u> to protect the rights of research subjects. No one appeared to have reevaluated the protocols of the Tuskegee Study according to the new standards.

In 1972 the Tuskegee Study was brought to public and national attention by a <u>whistleblower</u>, who gave information to the <u>Washington Star</u> and the <u>New York Times</u>. Heller of PHS, who in later years of the study led the national division, still defended the <u>ethics</u> of the study, stating: "The longer the study, the better the ultimate information we would derive." [14] Author James Jones remarks about this attitude: "The men's status did not warrant ethical debate. They were subjects, not patients; clinical material, not sick people." [15]



Raymond A. Vonderlehr (medical doctor)



John Heller (medical doctor)



Eugene Dibble (medical doctor)



Eunice Rivers (nurse)

### Study details



Subject blood draw, c. 1953

A Norwegian study in 1928 had reported on the <u>pathologic</u> manifestations of untreated syphilis in several hundred white males. This study is known as a <u>retrospective study</u> since investigators pieced together information from the histories of patients who had already contracted syphilis but remained untreated for some time.



Subjects talking with study coordinator, Nurse Eunice Rivers

The Tuskegee study group decided to build on the Oslo work and perform a <u>prospective study</u> to complement it. In the earlier phases of the study this was not inherently unethical since there was nothing the investigators could do therapeutically at the time. Researchers could study the natural progression of the disease as long as they did not harm their subjects. They reasoned that the knowledge gained would benefit humankind; however, it was determined afterward that the doctors did harm their subjects by depriving them of appropriate treatment once it had been discovered. The study was characterized as "the longest non-therapeutic experiment on human beings in medical history."[5]

The US Health Service of the Tuskegee study, began as a <u>clinical trial</u> of the incidence of syphilis in the <u>Macon County</u> population. At that time, it was believed that the effects of syphilis depended on the race of those affected. For African Americans, physicians believed that their cardiovascular system was more affected than the central nervous system.[16] Initially, subjects were studied for six to eight months and then treated with contemporary methods including <u>Salvarsan</u>, <u>mercurial</u> ointments, and <u>bismuth</u>. These methods were, at best, mildly effective. The disadvantage that these treatments were all

highly toxic was balanced by the fact that no other methods were known. The Tuskegee Institute participated in the study, as its representatives understood the intent was to benefit public health in the local poor population. [17] The Tuskegee University-affiliated hospital effectively loaned the PHS its medical facilities and other predominantly black institutions and local black doctors participated as well. The Rosenwald Fund, a major Chicago-based philanthropy devoted to black education and community development in the South, provided financial support to pay for the eventual treatment of the patients. They had previously collaborated with Public Health Services in a study of syphilis prevalence in over 2,000 black workers in Mississippi's Delta Pine and Land Company in 1928, and helped provide treatment for 25% of the workers who had tested positive for syphilis. [18] Study researchers initially recruited 399 syphilitic Black men, and 201 healthy Black men as controls.

Table from U.S. Public Health Service

Classification of Cases 1:	billana I	log z		
Classification at initial examination Same added in 1830-1839	Sontaula 2007	Suphilitie 411 16	Total 611 16	
Total - Oristnat elevativescies	200	623	625	
Controls infected during observation Controls reclassified as apphilities on basis of additional history	-9	+9		
en basis of trepoteral tests	-1	+0		
Total - Final classification	1112	612	633_	
Encom dead - Number Percent Remainder - Executed in 1960	97 53.3 65	274 62.3 367	373 59.7 152	
Funder Percent	42.4	31.7	33.3.	
		2/4/65: 4		
				-

summarising participants in the study

Continuing effects of the <u>Stock Market Crash of 1929</u> and the beginning of the <u>Great Depression</u> led the Rosenwald Fund to withdraw its offer of funding. Study directors issued a final report as they thought this might mean the end of the study once funding to buy medication for the treatment phase of the study was withdrawn.

Medical ethics considerations were limited from the start and rapidly deteriorated. To ensure that the men would show up for the possibly dangerous, painful, diagnostic, and non-therapeutic spinal taps, the doctors sent the 400 patients a misleading letter titled "Last Chance for Special Free Treatment". The study also required all participants to undergo an autopsy after death in order to receive funeral benefits. After penicillin was discovered as a cure, researchers continued to deny such treatment to many study participants. Many patients were lied to and given placebo treatments so researchers could observe the full, long-term progression of the fatal disease. [17]

Taking a blood sample as part of the Tuskegee Syphilis Study



The Tuskegee Study published its first clinical data in 1934 and issued their first major report in 1936. This was prior to the discovery of penicillin as a safe and effective treatment for syphilis. The study was not secret since reports and data sets were published to the medical community throughout its duration.

During World War II, 250 of the subject men registered for the draft. These men were consequently diagnosed as having syphilis at military induction centers and ordered to obtain treatment for syphilis before they could be taken into the armed

services.[19]

PHS researchers attempted to prevent them from getting treatment, thus depriving them of chances for a cure. A PHS representative was quoted at the time saying: "So far, we are keeping the known positive patients from getting treatment."[19] Despite this, 96% of the 90 original test subjects reexamined in 1963 had received either arsenical or penicillin treatments from another health provider.[20]

By 1947 penicillin had become standard therapy for syphilis. The US government sponsored several <u>public health</u> programs to form "rapid treatment centers" to eradicate the disease. When campaigns to eradicate venereal disease came to Macon County, study researchers prevented their patients from participating.[19]

By the end of the study in 1972, only 74 of the test subjects were alive. Of the original 399 men, 28 had died of syphilis, 100 were dead of related complications, 40 of their wives had been infected and 19 of their children were born with <u>congenital syphilis</u>.

## Non-consensual experiments in Guatemala

Main article: Syphilis experiments in Guatemala

In October 2010 it was revealed that in Guatemala, U.S. Public Health Service doctors went even further. It was reported that from 1946 to 1948, American doctors deliberately infected prisoners, soldiers, and patients in a mental hospital with syphilis and, in some cases, gonorrhea, with the cooperation of some Guatemalan health ministries and officials. A total of 696 men and women were exposed to syphilis without the <u>informed consent</u> of the subjects. When the subjects contracted the disease they were given <u>antibiotics</u> though it is unclear if all infected parties were cured.[21]

Wellesley College's historian <u>Susan Reverby</u> discovered records of the experiment while examining archives of <u>John Charles Cutler</u>, a government researcher involved in the now infamous Tuskegee study.[22] In October 2010, the U.S. formally apologized to Guatemala for conducting these experiments.[23]

# **Study termination**



Peter Buxtun, a PHS venereal disease investigator, the "whistleblower"



Group of Tuskegee Experiment test subjects



Charlie Pollard, survivor



Herman Shaw, survivor

In 1966 <u>Peter Buxtun</u>, a PHS venereal-disease investigator in San Francisco, sent a letter to the national director of the Division of Venereal Diseases to express his concerns about the ethics and morality of the extended Tuskegee Study. The <u>Center for Disease Control</u> (CDC), which by then controlled the study, reaffirmed the need to continue the study until completion; i.e., until all subjects had died and been autopsied. To bolster its position, the CDC sought, and gained support for the continuation of the

study, from local chapters of the <u>National Medical Association</u> (representing African-American physicians) and the <u>American Medical Association</u> (AMA).

In 1968 William Carter Jenkins, an African-American statistician in the <u>PHS</u>, part of the <u>Department of Health, Education, and Welfare</u> (HEW), founded and edited *The Drum*, a newsletter devoted to ending racial <u>discrimination</u> in HEW. The cabinet-level department included the CDC. In *The Drum*, Jenkins called for an end to the Tuskegee Study. He did not succeed; it is not clear who read his work. [24]

Buxtun finally went to the press in the early 1970s. The story broke first in the <u>Washington Star</u> on July 25, 1972. It became front-page news in the <u>New York Times</u> the following day. Senator <u>Edward Kennedy</u> called <u>Congressional hearings</u>, at which Buxtun and HEW officials testified. As a result of public outcry the CDC and PHS appointed an <u>ad hoc</u> advisory panel to review the study. It determined the study was medically unjustified and ordered its termination. As part of the settlement of a <u>class action lawsuit</u> subsequently filed by the <u>NAACP</u>, the U.S. government paid \$9 million (unadjusted for inflation) and agreed to provide free medical treatment to surviving participants and to surviving family members infected as a consequence of the study.

A collection of materials compiled to investigate the study is held at the National Library of Medicine in Bethesda, Maryland. [25]

#### **Aftermath**

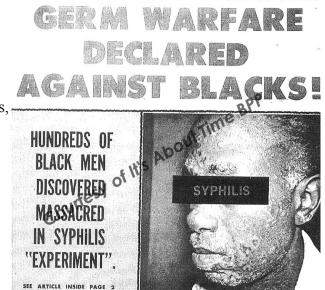
In 1974 Congress passed the National Research Act and created a commission to study and write regulations governing studies involving human participants. On May 16, 1997, President Bill Clinton formally apologized and held a ceremony for the Tuskegee study participants: "What was done cannot be undone. But we can



end the silence. We can stop turning our heads away. We can look at you in the eye and finally say on behalf of the American people, what the United States government did was shameful, and I am sorry ... To our African American citizens, I am sorry that your federal government orchestrated a study so clearly racist."[26] Five of the eight remaining study survivors attended the White House ceremony.

The Tuskegee Syphilis Study significantly damaged the trust of the black community toward public health efforts in the United States.[27] The study may also have contributed to the reluctance of many poor black people to seek routine preventive care.[28] However, recent studies such as the Tuskegee Legacy Project Questionnaire, have challenged the degree to which knowledge of the Tuskegee experiments have kept black Americans from participating in medical research.[29]This study shows that even though black Americans are four times more likely to know about the Syphilis trials, they are still two to three times more willing to participate in biomedical studies.[30] Other studies has concluded that the Tuskegee Syphilis trial play a minor role in the decisions of black Americans to

decline participation in scientific research.[31] However, because there are few studies that have investigated the willingness of black Americans, there are no consistent conclusions surrounding the evaluation of willingness and participation pertaining to racial minorities. Some of the factors that continue to limit the credibility of these few studies is how awareness differs significantly across studies, the rates of awareness differ as a function of method of assessment, study participants who reported awareness of the Tuskegee Syphilis Trials are often misinformed, and awareness of the study is not reliably associated with unwillingness to participate in scientific research.[32] [33] [34][35] [36] Distrust of the government because of the study contributed to persistent rumors in the black community that the government was responsible for the HIV/AIDS crisis by introducing the virus to the black community.[37]



An interview in February on ABC's PrimeTime Live between ABC's Jay Schadler and Dr. Sidney Olansky, Public Health Services director of the study from 1950 to 1957, further showed why the Tuskegee study had damaged the trust between medical personnel and much of the African American community. When asked about the lies that were told to the study subjects, Olansky replied with "The fact that they were illiterate was helpful, too, because they couldn't read the newspapers. If they were not, as things moved on they might have been reading newspapers and seen what was going on." [38]

#### **Ethical implications**

This section requires expansion. (March 2010)

Depression-era U.S. poster advocating early syphilis treatment. Although treatments were available, participants in the study did not receive them.

Because of the lack of systematic investigation, the actual impact the legacy of the trials has on the willingness of racial minorities participation in scientific research is unclear. However, Tuskegee has brought the intersections of race and science to forefront of the public's perception of scientific research. After the study and its consequences became front-page news, it was ended in a day. [39] The aftershocks of this study, and other human experiments in the United States, led to the establishment of the National Commission for the Protection of Human Subjects of Biomedical and Behavioral Research and the National Research Act. The latter requires the establishment of institutional review boards (IRBs) at institutions receiving federal support (such as grants, cooperative agreements, or contracts). This study showcased the disconnect between human rights and scientific research. One researcher who critiqued how the study was administered and the change in the purpose of the study argued, "instead the economic exploitation of humans as a natural resource of a disease that could not be cultivated or animals in order to establish and sustain U.S. superiority in patented commercial biotechnology". [40]Racial bias is not new to scientific and medical research. Some say despite the negative impact on culture, it was ahead of its time in the inclusion of minorities in scientific research being funded by an major institution. [41] But one cannot ignore the racial bias the study turned out to be. By not correctly informing the participants of the study about the cure, the participants were manipulated into continuing the study without full knowledge of what their role was.[42] The IRBs

attempted to resolve these tensions between race and science that the Tuskegee trials brought to the public eye, but it is not completely effective. The IRBs required that all involved in study be willing and voluntary participants. What it didn't solve was the questions and implications about using science to define race and racial categories. Although not always explicitly stated, Tuskegee has been brought up during certain conversations when questioning research around modern medicine and bio genetic research. Most recently, BiDil, a medicine that is specifically marketed towards African Americans, has been compared to Tuskegee experiments, raising questions of continuing racism in scientific studies to justify racial hierarchy in the modern age.[43][44]



#### In popular culture

- The Tuskegee trials influenced a comic book series, <u>Truth: Red, White, and Black</u>. It is an 7 series Marvel comic book that is written as a presequal to the Captain America series. The comic explores the abuse and exploitation of certain racial bodies for scientific research, similar to some of the main critiques of the syphilis trials. [30]
- <u>David Feldshuh</u> wrote a <u>stage play</u> in 1992 based on the history of the Tuskegee study, titled <u>Miss Evers' Boys</u>. It was a runner-up for the 1992 <u>Pulitzer Prize</u> in <u>drama.[46]</u> In 1997 it was adapted for an <u>HBO</u> made-for-TV movie. The HBO adaptation was nominated for eleven <u>Emmy Awards,[47]</u> and won in four categories.[48]
- A 33 second song "Tuskeegee #626" featured on <u>Gil Scott-Heron</u>'s 1977 <u>Bridges</u> LP with lyrics detailing and condemning the Tuskegee Syphilis Experiments.
- The experiments are referenced by hip hop duo <u>Pete Rock & CL Smooth</u> in the song "Anger in the Nation" from their 1992 Mecca and the Soul Brother LP.
- In the movie <u>Half-Baked</u>, Thurgood Jenkins (<u>Dave Chappelle</u>) mentions to a scientist that his grandfather was in the Tuskegee experiments, in order to demonstrate his willingness to participate in the federal government's study of <u>marijuana</u>.

The Tuskegee Syphilis Experiment VIDEO BELOW

http://www.voutube.com/watch?v=-JP3Oa32IPw

Miss Evers' Boys Movie (1997) VIDEO BELOW The film tells the story of the Tuskegee experiment, a U.S. Federal Government secret medical experiment on poor African Americans in the years 1932-1972,

http://www.youtube.com/watch?v=MR5X5x05xhw

The Tuskegee Syphilis Experiment and Medical Ethics VIDEO BELOW

http://www.youtube.com/watch?v=9Rg75zEVB1g

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